

FEDERAL BUDGET 2020-21

BUDGET IN BRIEF

Government of Pakistan Finance Division Islamabad

PREFACE

Budget in Brief is a synopsis of the Federal Budget 2020-21, which is being published to provide concise information in simple manner for understanding of readers.

Before providing information about the next year budget, measures taken by the government on path to stabilization, adverse impacts of Covid 19 and government response have been highlighted. Furthermore the budget philosophy and approach have been briefly explained.

'Budget at a Glance' offers a quick overview of the federal budget 2020-21 while information on fiscal deficit and financing has also been tabulated. The Budget Estimates have been added along the comparison of budgetary position of fiscal year 2020-21 viz-a-viz outgoing fiscal year 2019-20.

This document offers a bird eye view on revenues and expenditures, budgeted for fiscal year 2020-21 as well as budget estimates for the fiscal year 2019-20. The details of subsidies, grants and transfers along with break-up of current / development / investments for ensuing fiscal year has also been given. Further, a detail of provincial share in Federal taxes has been given.

Detailed information is available in the relevant budget documents i.e Annual Budget Statement and Explanatory Memorandum on Federal Receipts.

After the Budget presentation in the National Assembly, budget books, including the *Budget in Brief,* are uploaded on the website of the Ministry of Finance: <u>www.finance.gov.pk</u>.

I hope that this document will be useful to all those who seek a simple understanding of Budget 2020-21.

Naveed Kamran Baloch Secretary to Government of Pakistan

Finance Division Islamabad, the 12th June, 2020

CONTENTS

		Page
Focus of G	Sovernment of Pakistan	1
First 9 Mor	nths of FY 2019-20	1
Covid 19 c	hanged all	2
Governme	nt Response	3
Budget Ph	ilosophy and Approach	3-4
Table - 1:	Budget at a Glance for the Fiscal Year 2020-21	5
Table - 2:	Working of Fiscal Deficit & Financing Budget 2020-21	6
Table - 3:	Budget Estimates 2020-21	7
Table - 4:	FBR Taxes	8
Table - 5:	Revenues other Than FBR	8-9
Table - 6:	Details of Transfers to Provinces	9-10
Table - 7:	Capital Receipts	10
Table - 8:	External Resources	11
Table - 9:	Current and Outside PSDP Expenditures	11-12
Table - 10:	Function Wise Expenditure	12
Table - 11:	Subsidies	13
Table - 12:	Grants and Transfers	13-14
Table - 13:	Current Investments	15
Table - 14:	Distribution of PSDP	15-17

Focus of Government of Pakistan – To Improve Fiscal Discipline

The Government took following steps to improve the Fiscal Discipline:

- a) Implementation of Public Finance Management Reforms and Cash Management System leading towards Treasury Single Account
- b) Austerity and restructuring of the Federal Government to lessen financial burden.
- c) No borrowing from SBP for budget financing
- d) No supplementary grants approved
- e) Maintain a Primary Surplus
- f) To facilitate PSDP spending bottlenecks in efficient release of funds were removed
- g) Existing stock of public guarantees was capped by the government
- Refunds of Rs 254 billion issued to the business community which are 125% more than Rs 113 billion issued last year. Additionally, Rs 35 billion have been provided for payment of DLTL claims
- i) Launching of flagship "Ehsaas" program to improve cash transfers to the poorest segment of society through better targeting
- j) Historic package of Rs 152 billion to the merged districts of Khyber Pakhtunkhawa to ensure their development

First 9 months of FY 2019-20 - On the Path to Stabilization

The policy decisions of the Government helped in stabilizing the economy and bringing in improvement in major economic indicators during the first 9 months of the FY 2019-20.

- a) Current Account deficit reduced by 73% from \$ 10 billion to \$ 3 billion
- b) Trade deficit decreased by 31% from \$ 21 billion to \$ 15 billion
- c) Fiscal deficit reduced from 5% to 3.8% of the GDP

- d) Primary surplus of 0.4% of the GDP achieved first time in last 10 years
- e) FBR revenue increased by 17% and the government was on track to achieve the revised target of Rs 4,800 billion
- Non tax revenue increased by 134 % against the annual target of Rs 1,161 billion
- g) Remittances increased to \$ 17 billion.
- h) Foreign direct investment almost doubled from \$ 0.9 billion to \$ 2.15 billion
- Debt management improved by shifting 74% of domestic debt portfolio to long term resulting in reduction of domestic borrowing rates from 14% to 10%. It saved Rs. 240 billion
- j) Due to the reforms introduced by the government, Extended Fund Facility of \$ 6 billion was approved by IMF
- k) In December 2019, Bloomberg has ranked Pakistan Stock Exchange as one of the top performing markets of the world
- I) Moody's ratings upgraded from B3-Negative to B3-Positive
- m) Improvement in Pakistan's "Ease of Doing Business" ranking
- n) Significant progress on 27 actionable items included in the FATF action plan

Covid 19 has changed all: Adverse impacts

Covid 19 has turned out to be a severe global economic threat, having the potential of destabilizing the international economic system. Pakistan was no exception as Corona virus adversely impacted the economy of the country. The immediate economic repercussions of Covid 19 for Pakistan during FY 2019-20 are highlighted as under;

- a) The Industry and the retail businesses all over Pakistan have been badly affected
- Economic growth has been reduced by Rs 03 trillion which brought down GDP growth projection from 3.3% to -0.4%

- c) Projection of over-all budget deficit has been revised upward from 7.1% to 9.1% of GDP
- d) FBR revenue loss has been projected at Rs 900 billion
- e) Non tax revenue of the federal government has been reduced by Rs 102 billion
- f) Exports and remittances have been badly affected
- g) Unemployment and poverty have increased
- h) Large scale manufacturing and FDI have declined
- i) Domestic tourism in Pakistan has stalled

Government Response: Economic Relief Packages

Government has stood up to the socio-economic challenge by reaching out to the vulnerable segments of the society and business community to neutralize the negative impact of lock down and unemployment. Government has approved a Stimulus Package of more than Rs 1,200 billion. In addition Government has given relief to farmers and daily wage earners. Incentives have been given to construction sector for stimulating the economy. State Bank of Pakistan has also introduced a number of initiatives for businesses to neutralize the negative impact of closures.

Budget Philosophy and Approach

The next year budget is undoubtedly a crisis budget and its preparation requires well thought out philosophy and approach. Following are the main features of the budget 2020-21 philosophy:

- a) Striking a balance between corona expenditure and fiscal deficit
- b) Keeping primary balance at sustainable level
- c) Protection of social spending under the *Ehsaas* Program to support the vulnerable segments of the society
- d) Resource mobilization without unnecessary changes in tax structure
- e) Successful continuation of IMF program

- f) Carrying forward of Stimulus Package
- g) Keeping development budget at adequate level to stimulate economic growth.
- h) Defence and internal security of the country has been given due importance.
- i) Housing initiatives including Naya Pakistan Housing project have been funded
- j) Funding for special areas i.e erstwhile FATA, Azad Jammu and Kashmir, Gilgit Baltistan has also been ensured for their development
- k) The special initiatives led by the Prime Minister like Kamyab Jawan, Sehat Card, Billion tree Tsunami etc have also been protected.
- I) Austerity and rationalization of expenditures will be ensured.
- m) Subsidy regime will be rationalized to provide targeted subsidy to the deserving segments of the society.
- n) NFC award will be revisited. Moreover, the provinces will be asked to fulfill its funding commitment made at the time of merger of erstwhile FATA.

<u>Table - 1</u> BUDGET AT A GLANCE FOR THE FISCAL YEAR 2020-21

(Rs. in	Billion)
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RECEIPTS EXPENDITU		EXPENDITURE	E
TAX REVENUE	5,464	A. CURRENT	6,345
- FBR Taxes	4,963	Interest Payments	2,946
- Other Taxes	501	Pension	470
- NON-TAX REVENUE	1,109	Defence Affairs & Services	1,289
a) Gross Revenue Receipts	6,573	Grants and Transfers to Provinces & Others	905
b) Less Provincial Share	2,874	Subsidies	209
I. Net Revenue Receipts (a-b)	3,700	Running of Civil Govt.	476
II. Non Bank Borrowing	1,395	Provision for Contingencies & Fund	50
III. Net External Receipts	810	B. DEVELOPMENT	792
IV. Estimated Provincial Surplus	242	Federal PSDP	650
V. Bank Borrowing (T-Bills, PIBs, Sukuk)	889	Net Lending (Investments & Loans to PSEs minus recoveries)	72
VI. Privatization Proceeds	100	Other Dev. Expenditure Outside PSDP	70
TOTAL RESOURCES (I to VI)	<u>7,137</u>	<u>TOTAL</u> EXPENDITURE(A+B)	<u>7,137</u>

Table - 2WORKING OF FEDERAL FISCAL DEFICIT AND FINANCINGBUDGET 2020-21

(Rs. in Billion)

Fiscal Deficit		Financing	
A) Federal Revenue (net)	3,700	A) Net External Financing	810
B) Total Federal Expenditure (i+ii)	7,137	Multilateral & Bilateral Sources	563
i) Current Expenditure	6,345	Commercial Sources	248
ii) Development and Net Lending (a+b+c)	792	B) Net Domestic Financing	2,527
a) Federal PSDP	650	National Saving Schemes	227
b) Other Development Expenditure	70	Government Securities	2,300
c) Net Lending	72	C) Privatization Proceeds	100
C) Federal Deficit (A-B)	-3,437	Total Financing (A+B+C)	3,437

<u>Table - 3</u> Budget Estimates 2020-21

(Rs. in Billi				
	Budget 2019-20	Revised 2019-20	Budget 2020-21	
FBR Revenue	5,555	3,908	4,963	
Other Revenues	1,162	1,596	1,610	
Gross Revenue	6,717	5,504	6,573	
Less: Transfer to Provinces	-3,255	-2,402	-2,874	
Net Revenue for Federal Government	3,462	3,102	3,700	
Expenditure	7,022	6,830	7,137	
Federal Budget Deficit	-3,560	-3,728	-3,437	
Provincial Surplus	423	-81	242	
Overall Budget Deficit	-3,137	-3,809	-3,195	
% GDP	-7.1%	-9.1%	-7.0%	
Primary Budget Deficit	-669	-1,099	-249	
Memo: GDP	44,003	41,727	45,567	

<u>TABLE - 4</u> FBR Taxes

(Rs in Million)

	Classification	Budget 2019-20	Budget 2020-21
Α.	FBR TAXES (I + II)	5,555,000	4,963,000
I.	Direct Taxes	2,081,945	2,043,000
	- Income Tax	2,073,000	2,036,752
	 Workers Welfare Fund 	5,050	3,207
	- Capital Value Tax	3,895	3,041
II.	Indirect Taxes	3,473,055	2,920,000
	- Customs Duties	1,000,500	640,000
	- Sales Tax	2,107,738	1,919,000
	- Federal Excise	364,817	361,000

TABLE - 5

Revenues other than FBR

	(Rs	in Million)
Classification	Budget 2019-20	Budget 2020-21
A. LEVIES & OTHER TAXES	267,160	501,300
- Petroleum Development Levy	216,025	450,000
- Mobile Handset Levy	3,000	5,800
- Gas Infrastructure Development Cess	30,000	15,000
- Gas Development Surcharge	10,000	10,000
- Islamabad Capital Territory Taxes	8,100	20,475
- Airport Tax	35	25
B. NON-TAX REVENUE (i+ii+iii)	894,464	1,108,926
i Income from Property and Enterprise	269,582	210,708
- Pakistan Telecom Authority (Surplus)	1,000	2,000
- PTA (3/4G Licences)	52,730	27,000
_ Regulatory Authorities (Surplus/ penalities)	1,282	542
- Mark up (Provinces)	24,112	26,843
 Mark up (PSEs & Others) 	124,495	93,345
- Dividends	65,963	60,978

Contd...

	(Rs	in Million)
Classification	Budget 2019-20	Budget 2020-21
ii Receipts from Civil Administration and Other Functions	430,961	645,616
- General Administration	4,284	3,440
- SBP Profit	406,070	620,000
- Defence Receipts	15,453	18,431
- Law and Order Receipts	2,034	1,198
- Community Services	1,454	1,097
- Social Services	1,666	1,450
iii Miscellaneous Receipts	193,921	252,602
- Economic Services	4,127	2,096
- Foreign Grants	18,795	22,517
_ Citizenship, Naturalization & Passport Fee	25,000	25,000
- Discount Retained on Local Crude Price	16,000	17,000
- Royalty on Crude Oil	24,673	23,000
- Royalty on Natural Gas	51,560	53,812
 Windfall Levy against Crude Oil 	7,000	8,000
- Petroleum Levy on LPG	4,000	5,516
 Extraordinary Receipts (UNO) 	30,000	28,045
 Extraordinary Receipts (Others) 	57	41
- Others	12,711	67,575
C. TOTAL REVENUE OTHER THAN FBR (A+B)	1,161,624	1,610,226

Revenues other than FBR

<u> TABLE - 6</u>

DETAILS OF TRANSFERS TO PROVINCES

	(Rs	s in Million)
Classification	Budget 2019-20	Budget 2020-21
A. DIVISIBLE POOL TAXES	3,153,770	2,817,212
- Income Tax	1,176,770	1,156,193
- Capital Value Tax	2,234	1,744
- Sales Tax (Excl. GST on Services)	1,206,911	1,098,916
- Federal Excise (excl. Excise Duty on Natural Gas)	199,770	198,403
- Customs Duties (excl. Export Development Surcharge)	568,086	361,957

Contd...

	(Rs	<u>s in Million)</u>
Classification	Budget	Budget
	2019-20	2020-21
B. STRAIGHT TRANSFERS	100,756	106,506
 Gas Development Surcharge 	9,800	15,867
- Royalty on Natural Gas	50,627	52,736
- Royalty on Crude Oil	24,179	23,199
- Excise Duty on Natural Gas	16,149	14,705
TOTAL (A to B):	3,254,526	2,923,718
- Tax Refund	-	-50,000
LESS TAX REFUND	-	2,873,718
PROVINCE- WISE SHARE		
Punjab	1,611,364	1,439,116
Sindh	814,916	742,030
Khyber Pakhtunkhwa	533,261	477,519
(Inclusive 1% War on Terror)	555,201	477,519
Balochistan	294,983	265,054
Tax Refund	-	-50,000

DETAILS OF TRANSFERS TO PROVINCES (Rs in Million)

10

<u>TABLE - 7</u> CAPITAL RECEIPTS

	(Rs	in Million)
Classification	Budget 2019-20	Budget 2020-21
TOTAL CAPITAL RECEIPTS (I + II)	1,016,950	1,541,672
I. Recoveries of Loans & Advances	183,520	147,167
- Provinces	79,371	89,025
- Others	104,150	58,142
II. Non Bank Borrowing (A + B)	833,430	1,394,505
A. Public Debt Net (1 + 2)	582,677	1,178,886
1. Permanent Debt	211,930	864,067
2. Floating Debt	370,747	314,819
B. Public Account	250,753	215,619
III. DISBURSEMENTS	185,291	78,493
NET CAPITAL RECEIPTS (I + II - III):	831,659	1,463,179

	(Rs	in Million)
Classification	Budget	Budget
	2019-20	2020-21
I. EXTERNAL LOANS (A to C)	2,990,579	2,157,500
A. Project Loans (i+ii)	211,171	218,153
i Federal Government	118,872	66,822
ii Provinces	92,299	151,331
B. Programme Loans	276,958	503,567
C. Other Aid	2,502,450	1,435,781
II. EXTERNAL GRANTS	27,950	20,667
D. External Resources (I + II):	3,018,529	2,178,168
E. Project Loans & Grants Outside PSDP	13,796	44,751
GROSS EXTERNAL RESOURCES (D+E):	3,032,325	2,222,918
Foreign Loans and Repayment	1,095,254	1,228,880
Repayment of Short Term Credits	108,300	183,691
NET EXTERNAL RESOURCES:	1,828,771	810,347

<u>TABLE - 8</u> EXTERNAL RESOURCES

TABLE - 9 CURRENT EXPENDITURE

	(Rs	in Million)
Classification	Budget 2019-20	Budget 2020-21
A. Current Expenditure		
(i) Mark-up Payment	2,891,449	2,946,135
- Mark-up on Domestic Debt	2,531,685	2,631,000
 Mark-up on Foreign Debt 	359,764	315,135
(ii) Pension	421,000	470,000
- Military	327,088	359,000
- Civil	93,912	111,000
(iii) Defence Affairs and Services	1,152,535	1,289,134
(iv) Grants and Transfers	835,496	904,644
- Grants to Provinces	96,482	85,000
 Grants to Others 	739,014	819,644
(v) Subsidies	271,500	209,500
(vi) Pay and Pension Increase	79,000	0
Vii) Provision for Contingencies & Fund	115,000	50,000
(viii Running of Civil Government	431,246	475,738
otal CURRENT EXPENDITURE (i to viii)	6,197,226	6,345,150
		Contd

		(Rs in Million)
Classifi	cation	Budget
		2020-21
B. Expenditure Outside PSDP		
1	Crop Loan Insurance Scheme	1,000
2	Livestock Insurance Scheme	500
3	Credit Guarantee Scheme for Small	100
4	Provision for Reconstruction of	2,000
5	PFM and PfR	4,000
6	Low Cost Housing	1,000
7	Pakistan Kamyab Jawan	2,000
8	Prime Minister's Program (Old)	1,000
9	Grant Relief & Rehibilitaions of	17,000
10	Security Enhancement & others	33,000
11	Gas Infrastructure Development	3,000
12	PM New Initiative	1,000
13	TDPs Emergency Recovery Project	3,000
14	SAP Upgradation	1,400
TO	TAL Expenditure Outside PSDP	70,000
C. Net L	_ending	72,000
Total Ex	Total Expenditure (A + B + C)	

EXPENDITURE OUTSIDE PSDP

TABLE - 10 FUNCTION-WISE EXPENDITURE

		(Rs	s in Million)
	Classification	Budget 2019-20	Budget 2020-21
1)	General Public Service	5,607,041	4,428,643
2)	Defence Affairs and Services	1,152,535	1,289,134
3)	Public Order and Safety Affairs	152,919	169,927
4)	Economic Affairs	84,167	71,751
5)	Environment Protection	470	431
6)	Housing and Community Amenities	2,292	35,680
7)	Health Affairs & Services	11,058	25,494
8)	Recreation, Culture and Religion	9,838	9,822
9)	Education Affairs and Services	77,262	83,363
10)	Social Protection	190,595	230,907
	TOTAL:	7,288,179	6,345,150

TABLE - 11 SUBSIDIES

(Rs in Million)

Classification	Budget 2019-20	Budget 2020-21
Power & Petroleum	250,500	149,500
Utility Stores Corporation	5,500	3,000
PASSCO including GB Wheat	15,500	13,000
Others	-	44,000
Metro Bus	-	2,000
Fertilizer Plant (Engro, Fatima)	-	6,000
Naya Pakistan Housing Authority	-	30,000
Other (Lump)	-	6,000
TOTAL	271,500	209,500

<u> TABLE - 12</u>

GRANTS AND TRANSFERS

		(Rs	in Million)
	Classification	Budget 2019-20	Budget 2020-21
I.	GRANTS IN AID & MISCELLANEOUS ADJUSTMENTS	96,482	85,000
	A. SPECIAL GRANTS	86,482	85,000
	- Punjab	-	-
	- Sindh	20,400	19,000
	- Khyber Pakhtunkhwa	56,082	56,000
	- Balochistan	10,000	10,000
	B. LUMP PROVISION	10,000	-
II.	GRANTS TO OTHERS	734,693	819,644
	- Contingent and Misc.	392,000	416,000
	- Pakistan Railways	39,000	40,000
	- Provision for Relief etc.	3,000	3,000
	- Competition Commission of Pakistan	210	250
	- Reimbursement of TT Charges,	15,000	22,477

Contd....

GRANTS AND TRANSFERS

	(Rs	in Million)
Classification	Budget 2019-20	Budget 2020-21
- Pakistan Remittance Initiative	100	23
- Wallet Accounts	1,000	500
Scheme For Marketing Home Remittance	2,000	2,000
- Audit Oversight Board	35	35
- PPPA / VGF	75	100
- Azad Jammu and Kashmir	54,890	54,890
- Gilgit Baltistan	33,000	32,000
- Bait-ul-Maal	5,653	6,104
- Pakistan Machine Tool Factory	-	500
- BISP	180,000	200,000
- FMU	-	300
- DLTL	-	10,000
- Artist and Retired Officer	-	3,000
 Technology Upgradation Fund 	-	400
- Pakistan innovation Fund	-	100
- PPAF	2,150	2,000
- ECP (LG Election)	-	2,500
- NDMA	-	5,000
- Medical Equipments	-	5,000
- Relief to SME & Agriculture (Locust)	-	10,000
- Others	6,580	3,465
TOTAL GRANTS (I + II):	831,175	904,644

CORRENT INVESTMENTS		in Million)
Classification	Budget 2019-20	,
1 GoP Contribution in Equity of Pak China Investment Co. Ltd. Islamabad	500	200
GoP Equity injuction in Sarmaya-e- Pakistan Ltd	200	200
 Paid up Capital for the proposed Exim Bank of Pakistan 	2000	1,000
4 4th General Increase of Capital Stock Islamic Develoment Bank (IDB)	1,264	1,263
Pakistan Mortgaauge Refinance 5 Company Ltd. PMRCL	5,000	1,550
6 GoP Equity in DISCOs through PHPL for payment of DSL of STFF	6,000	6,000
 Pakistan's Annual Contribution to Inter Governmental Group IF 24 (G-24) 	4	4
⁸ International Financial Institutions GOP contribution in equity of Pak-Libya	500	300
9 MCR DOE Postal Life Insurance Company	-	1,000
10 Equity For Post Payment Compnay	-	200
TOTAL:	15,468	11,717

TABLE - 13 CURRENT INVESTMENTS

TABLE - 14 DISTRIBUTION OF PSDP

		(Rs	in Million)
	Classification	Budget 2019-20	Budget 2020-21
1	Aviation Division	1,267	1,321
2	Board of Investment	100	80
3	Cabinet Division	15,986	47,802
4	Climate Change Division	7,579	5,000
			Contd

(Rs in Million) Budget Budget Classification 2019-20 2020-21 5 Commerce Division 100 104 Communications Division (other than 248 255 NHA) 7 Defence Division 456 660 8 Defence Production Division 1,700 1,579 **Establishment Division** 333 283 Federal Education & Professional 4,797 4,526 Division 11 Finance Division 36,822 18,667 12 Foreign Affairs Division 30 13 Higher Education Commission 29.047 29,470 14 Housing & Works Division 2,930 8,737 15 Human Rights Division 143 256 16 Industries and Production Division 800 2,343

Information & Broadcasting & National

National Food Security & Research

18 Information Tech. & Telecom Division

19 Inter Provincial Coordination Division

23 Merged Districts KPK (Ex FATA)

24 Law and Justice Division

25 Maritime Affairs Division

26 Narcotics Control Division

DISTRIBUTION OF PSDP

6

9

10

17

Heritage Division

20 Interior Division

22 Gilgit Baltistan

Division

21 AJK

27

Contd...

12,000

10

361

6,673

14,758

27,425

25,000

48,000

991

2.683

54

929

516

7,342

340

9,848

26,894

17,805

1,340

3,600

12,048

135

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_	DISTRIBUTION OF FSDF	(Rs	in Million)
	Classification	Budget 2019-20	Budget 2020-21
28	National Health Services, Regulations & Coordination Division	13,377	14,508
29	National History & Literary Heritage Division	128	195
30	Pakistan Atomic Energy Commission	24,457	23,297
31	Pakistan Nuclear Regulatory Authority	301	350
32	M/o. Energy (Petroleum Division)	582	1,786
33	Planning, Development & Reform Division	7,964	3,545
34	Poverty Alleviation and Social Safety Divivion	200	135
35	Railways Division	16,000	24,000
36	Religious Affairs & Interfaith Harmony	1000	54
37	Revenue Division	1,818	1,697
38	Science & Technological Research Division	7,407	4,458
39	SUPARCO	6,033	4,975
40	Water Resources Division	85,021	81,250
41	National Highway Authority (NHA)	155,967	118,675
42	NTDC/PEPCO/WAPDA	41,792	39,650
43	ERRA	5,000	3,000
44	COVID Responsive and Other Natural Calamities Program	-	70,000
45	Others	150,204	-
(A)	Total Federal PSDP (1 to 45)	701,000	650,000
(B)	Provinces	912,000	674,000
OTAL	NATIONAL PSDP (A + B)	1,613,000	1,324,000

DISTRIBUTION OF PSDP